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	DOEE-00	EAP-01	EUR-01	OIGO-01	H-01	TEDE-00	INR-00
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	SP-00	SR-00	SS-00	TRSE-00	T-00	USIE-00	FMP-00
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APPROVED BY: AF:GEMOOSE
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P 241640Z DEC 94
FM SECSTATE WASHDC
TO ALL AFRICAN DIPLOMATIC POSTS PRIORITY
AMEMBASSY ASMARA PRIORITY
AMEMBASSY KHARTOUM PRIORITY
AMEMBASSY LUANDA PRIORITY
INFO AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY THE HAGUE PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY LONDON PRIORITY
AMEMBASSY ATHENS PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY TOKYO PRIORITY
AMEMBASSY CAIRO PRIORITY
USMISSION GENEVA PRIORITY

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C O N F I D E N T I A L STATE 340190

BRUSSELS ALSO FOR USEU

E.O. 12356: DECL: OADR
TAGS: PREL, EAID, PREF, EUN, US, XA, AFDB
SUBJECT: U.S.-EU TROIKA CONSULTATIONS ON AFRICA

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UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: HARRY
R. MELONE
DATE/CASE ID: 29 JAN 2001 199501706

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SUMMARY

1. (U) AF A/S GEORGE MOOSE REPRESENTED THE U.S. AT THE EU TROIKA CONSULTATIONS ON AFRICA IN BRUSSELS ON DECEMBER 2. THE DISCUSSION WAS FRANK, WIDE RANGING AND INSTRUCTIVE. THE PRIMARY TOPICS DISCUSSED WERE CONFLICT RESOLUTION, THE GREATER HORN OF AFRICA INITIATIVE, THE AFRICAN DEVELOPMENT BANK, SOUTH AFRICA, MOZAMBIQUE, ANGOLA, RWANDA, ZAIRE, SUDAN, SOMALIA, NIGERIA AND LIBERIA. IT WAS AGREED TO HOLD THE NEXT TROIKA IN SIX MONTHS WITH THE FRENCH PRESIDENCY TO SET THE EXACT DATE.

INTRODUCTION

2. (U) IN ADDITION TO A/S MOOSE, THE U.S. WAS REPRESENTED BY AF/E DIRECTOR DAVID SHINN, AF/C DIRECTOR ARLENE RENDER, AF SPECIAL ASSISTANT ROGER IRVIN, AND

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ALBER NAHAS AND SHANNON LUTTERMOSER FROM USEU. ON THE EU SIDE, GERMAN FOREIGN MINISTRY DIRECTOR OF AFRICAN AFFAIRS HARALD GANNS PRESIDED. GERMANY WAS ALSO REPRESENTED BY PETER WINAND. JEAN MARC DE LA SABLIERE HEADED THE FRENCH DELEGATION; JEAN LOUIS DESTANS PARTICIPATED. I. STEPHANOPOULOS, WHO WILL SOON DEPART AS AMBASSADOR TO SOUTH AFRICA, HEADED THE GREEK DELEGATION; HE WAS SUPPORTED BY DIMITRIOS PLATIS. PETER POOLEY, S. STENBERG, AND C. WOLFE REPRESENTED THE EUROPEAN COMMISSION AND ADRI VAN LOOPIK THE SECRETARIAT GENERAL.

CONFLICT RESOLUTION

3. (LOU) JEAN MARC DE LA SABLIERE LED THE DISCUSSION AND GAVE FRANCE'S VIEW ON CONFLICT RESOLUTION. FRANCE IS VERY INTERESTED IN THIS TOPIC AND BELIEVES SUCCESS RESTS ON ATTENTION TO THREE MAIN AREAS:

- (A) ESTABLISHMENT OF EARLY WARNING SYSTEMS,
- (B) PREVENTIVE DIPLOMACY, AND

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(C) EMERGENCY ASSISTANCE/INTERVENTION

HE SAID THAT EARLY WARNING IS PARTICULARLY IMPORTANT; IT IS ESSENTIAL TO HAVE ACCESS TO INFORMATION AND INTELLIGENCE. DIFFICULT RELATIONS BETWEEN THE UN AND OAU HAVE HINDERED THIS EFFORT. HE ALSO STRESSED THE NEED TO WORK ON A REGIONAL BASIS, TO SET UP LOGISTICAL STOCKPILING, AND TO ESTABLISH REGIONAL TASK FORCES, CENTRAL HEADQUARTERS, STAFF AND A CLEAR CHAIN OF COMMAND IN PREPARATION FOR

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DISASTERS. THE KEY TO SUCCESSFUL CONFLICT RESOLUTION IN AFRICA IS TO AFRICANIZE ALL THESE EFFORTS, PREFERABLY THROUGH THE OAU.

4. (LOU) GANNS COMMENTED THAT ALL 15 EU MEMBERS HAVE AGREED TO WORK ON FRENCH AND BRITISH CONFLICT RESOLUTION PROPOSALS. NO ONE HAS OPPOSED THE GENERAL CONCEPT, BUT THERE IS A FEELING THAT EMERGENCY INTERVENTION IS THE DIFFICULT PART. HE ARGUED THAT INDIVIDUAL AFRICAN LEADERS AND SUB-REGIONAL GROUPS HAVE AN IMPORTANT ROLE TO PLAY, ALTHOUGH THERE IS A DISPARITY IN THE ABILITY OF THESE GROUPS TO PLAY A ROLE. THE SOUTHERN AFRICAN DEVELOPMENT COMMUNITY (SADC) IS WELL ADVANCED; ECOWAS IS NOT YET READY. OWNERSHIP OF THESE EFFORTS BY THE AFRICANS IS

ESSENTIAL. THE WEU IS NOT THE PROPER FORUM FOR DISCUSSION OF THIS ISSUE; NOT ALL EU MEMBERS BELONG TO THE WEU.

5. (C) COMMENTING ON THEIR EARLIER MEETING WITH OAU REPRESENTATIVES IN BRUSSELS, GANNS SAID THE OAU WAS UNHAPPY WITH THE EU RESPONSE. THE OAU TRIES TO AKE CREDIT FOR ALL POSITIVE DEVELOPMENTS IN AFRICA WHICH HAVE BEEN CARRIED OUT ON A SUBREGIONAL BASIS, E.G. DEFUSING OF THE SITUATION IN LESOTHO. THE OAU NOTED THAT AFRICAN TROOPS PARTICIPATED IN UN OPERATIONS IN CAMBODIA AND YUGOSLAVIA. THUS, NON-AFRICAN TROOPS SHOULD BE AVAILABLE FOR AFRICAN PEACEKEEPING PROBLEMS. THE OAU ALSO SEES AN IMPORTANT LINK BETWEEN CONFLICT PREVENTION AND ECONOMIC DEVELOPMENT AND DEMOCRATIZATION.

6. (LOU) MOOSE RESPONDED THAT THE EU POSITION TRACKS

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CLOSELY WITH OUR OWN THINKING; HE LIKED DE LA SABLIERE'S MATRIX FOR APPROACHING CONFLICT RESOLUTION. HE NOTED THE U.S. HAS PROVIDED THE OAU WITH DOLLARS 5 MILLION FOR CONFLICT RESOLUTION. THE U.S. HAS HAD SOME DIFFICULTY GETTING CLEAR FEEDBACK FROM THE OAU. HE POINTED OUT THE OAU HAS ALSO BEEN SENSITIVE ABOUT OUTSIDE FINANCING, FEARING THAT THIS MAY LEAD TO A DESIRE TO INFLUENCE OAU DECISIONS. MOOSE SAID THE U.S. IS INTERESTED IN HELPING ASSIST AFRICAN PEACEKEEPING AT THE BILATERAL LEVEL. HE ADDED THAT THE U.S. SEES A NEED FOR BETTER UN-OAU DIALOGUE, GREATER SHARING OF INFORMATION AND AFRICAN OWNERSHIP OF THE PROCESS. HE AGREED THAT SADC IS A DYNAMIC ORGANIZATION AND THOUGHT EVEN ECOWAS HAS POTENTIAL. HE CONCLUDED THAT WE ALL NEED TO FIND EFFECTIVE WAYS TO CHANNEL ASSISTANCE THROUGH THE UN AND OAU TO DEAL WITH SPECIFIC PROBLEMS.

7. (U) SHINN SUGGESTED THAT WE SHOULD DRAW ON THE POSITIVE AND NEGATIVE CONFLICT MITIGATION LESSONS LEARNED AT THE COMMUNITY LEVEL IN SOUTH AFRICA. ALTHOUGH APPLYING THESE LESSONS ELSEWHERE IN AFRICA IS A LONGTERM PROPOSITION, IT MERITS THE EFFORT. FOR OUR PART, USAID IS PREPARED TO HOST A SYMPOSIUM DESIGNED TO SHARE INFORMATION AND DEVELOP IDEAS FOR DEALING WITH ETHNIC, RELIGIOUS AND CULTURAL CONFLICT AT THE LOCAL LEVEL. GANNS LIKED THIS IDEA AND URGED THAT THE EU BE INVITED TO ATTEND THE CONFERENCE.

GREATER HORN OF AFRICA INITIATIVE (GHAI)

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8. (U) SHINN BRIEFLY DESCRIBED THE NEED FOR THE GHAI, COMMENTING THAT THE U.S. ALONE HAS PROVIDED DOLLARS 4 BILLION IN EMERGENCY ASSISTANCE TO THE GREATER HORN REGION OVER THE PAST DECADE. DESPITE THIS HELP AND THAT FROM OTHER DONORS, TWO MILLION PEOPLE DIED AS A RESULT OF CIVIL STRIFE AND DROUGHT. TODAY, MOST OF THE AT RISK POPULATION IN THE REGION FACE THAT SITUATION AS A RESULT OF CIVIL STRIFE. THE GHAI IS FOCUSED ON DEALING WITH THE ROOT CAUSES OF FOOD INSECURITY AND WILL ALSO TAKE INTO ACCOUNT THE IMPACT OF CIVIL STRIFE ON THE AT RISK POPULATION. THE ULTIMATE GOAL IS TO REDUCE THE NEED FOR EMERGENCY

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ASSISTANCE BY MITIGATING THE ROOT CAUSES OF THE PROBLEMS.

9. (LOU) PETER POOLEY (DG-8 - DEVELOPMENT), PRESENTED THE EU'S VIEWS ON THE GHAI. NOTING THAT THERE HAD EARLIER BEEN SOME SERIOUS CONCERNS WITH THE GHAI, POOLEY SAID THE EU IS NOW ON TRACK. AT FIRST, THE EU HAD FOUND THE SELECTION OF COUNTRIES ARBITRARY. WE SUBSEQUENTLY DECIDED, HOWEVER, THAT IT IS NOT "A BAD OR STUPID SELECTION OF COUNTRIES." IN ADDITION, IT IS SILLY TO ARGUE ABOUT THE SELECTION.

10. (LOU) THE EU DID NOT ACCEPT USAID'S ORIGINAL PREDICTIONS OF FOOD SHORTAGES IN THE GHAI AT THE BEGINNING OF 1994. THE RAINS TURNED OUT TO BE VERY GOOD. IN FACT, THE EU SUPPLIED MORE FOOD TO THE REGION THAN WAS NEEDED THIS YEAR. BUT THIS HAS BEEN A GODSEND. THERE IS NOW A SMALL SOCKPILE AT THE BEGINNING OF THE FOOD PIPELINE.

11. (LOU) POOLEY SAID THE EU FIRST THOUGHT THE USAID
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EVALUATION OF STRUCTURAL PROBLEMS WAS EXAGGERATED. BASED ON ITS OWN RESEARCH, IT HAS CONCLUDED HAT USAID WAS RIGHT. THE EU IS NOW "ALARMED" AT THE SITUATION.

12. (LOU) THE EU CONTINUES, POOLEY SAID, TO BE CONCERNED ABOUT IS ABILITY TO COPE WITH SUCH A MAJOR UNDERTAKING. THE EU WANTS TO CONCENTRATE INITIALLY ON A COUPLE OF COUNTRIES--ETHIOPIA AND ERITREA--AND THEN EXTEND TO OTHER COUNTRIES. COLLABORATION ON THE GROUND BETWEEN THE EU AND THE AUTHORITIES IN ETHIOPIA AND ERITREA IS ALREADY EXCELLENT. THE EU IS LOOKING AT THE CREATION OF A DONOR MECHANISM.

13. (LOU) POOLEY EXPRESSED SOME CONCERN ABOUT THE ROLE OF THE INTERGOVERNMENTAL AUTHORITY ON DROUGHT AND DEVELOPMENT (IGADD) IN THIS EFFORT, CONCLUDING THAT "IGADD IS POTENTIALLY A USEFUL INSTRUMENT." WORKING WITH IGADD IS THE RIGHT CHOICE AND IT CAN BE MADE TO DO THE JOB.

14. (U) MOOSE SUGGESTED THAT ALL THE DONORS NEED TO SIT DOWN AT SOME POINT TO DISCUSS THE GHAI. THE EU OFFERED TO SEND A REPRESENTATIVE TO WASHINGTON TO HELP SELL THE CONCEPT ON CAPITOL HILL. SHINN SPELLED OUT THE IMMEDIATE NEXT STEPS--BRIEFINGS IN WASHINGTON FOR NGOS AND RECIPIENT COUNTRY CHIEFS OF MISSION BY AID ADMINISTRATOR BRIAN

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ATWOOD, ADDITIONAL BRIEFINGS ON CAPITOL HILL,
CONSULTATIONS WITH AFRICANS IN THE REGION, DISCUSSIONS
WITH THE JAPANESE AND ANOTHER ROUND WITH THE EU.

AFRICAN DEVELOPMENT BANK (ADB)

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15. (C) MOOSE OUTLINED U.S. CONCERNS REGARDING THE ADB,
EMPHASIZING THAT IF THE ADB FAILS IT WILL HAVE IMPORTANT
NEGATIVE IMPLICATIONS FOR OTHER AFRICAN INSTITUTIONS. THE
EU AND U.S. AGREED THAT THEY FORSEE TROUBLE AHEAD FOR THE
ADB. [] SAID HE SHARES THE NEGATIVE U.S. ANALYSIS,
SUGGESTING THAT CORRUPTION MAY BE BEHIND THE PROBLEM. IT
IS AN URGENT MATTER; UNFORTUNATELY, THE EU IS NOT WELL
EQUIPPED TO DEAL WITH IT. THE WITHHOLDING OF
CONTRIBUTIONS WILL RESULT IN THE DOWNFALL OF THE BANK. HE
SUGGESTED IT IS BETTER "TO EXECUTE IT THAN TO SLOWLY
STRANGLE IT."

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16. (C) [] AGREED THAT THE SITUATION AT THE ADB IS
DISTURBING. [] WILL BE FORCED TO RECONSIDER ITS
SUPPORT IF THE PROBLEM IS NOT RECTIFIED. HE SUGGESTED
THAT AFRICAN CHIEFS OF STATE LIKE PRESIDENT SOGLO OF
BENIN, WHO HAS STRONG FINANCIAL CREDENTIALS, ENGAGE IN THE
PROBLEM. [] URGED FURTHER ACTION BY
TREASURIES, BUT MOOSE POINTED OUT THAT THIS HAD BEEN
INEFFECTIVE SO FAR. [] RESPONDED THAT THE
ISSUE IS SENSITIVE AND URGED CAUTION.

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SOUTHERN AFRICA

17. (C) SOUTH AFRICA: GANNS SAID THAT SOUTH AFRICA HAS
APPLIED FOR MEMBERSHIP TO THE LOME CONVENTION BY WAY OF

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"EXPLORATORY NEGOTIATION," BECAUSE IT FEARS BEING REJECTED
OUTRIGHT. IT WANTS TO SEE HOW MUCH IT IS OFFERED. THE

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END RESULT MIGHT BE "LOME MINUS" MEMBERSHIP.

18. (C) [] COMMENTED THAT SOUTH AFRICA IS AN INTEGRAL PART OF THE REGION AND NOT AN INDEPENDENT ENTITY. THERE IS A STRUGGLE IN SOUTH AFRICA BETWEEN THOSE WHO SEE IT AS AN OECD STATE, A MEMBER OF THE COMMONWEALTH AND AN INTEGRAL PART OF AFRICA. THE DOLLARS 125 MILLION EU AID PROGRAM IN SOUTH AFRICA IS BEING MOVED AWAY FROM CHURCH GROUPS AND NGOS AND TOWARDS CLASSICAL DEVELOPMENT. SOUTH AFRICA IS SEEKING THE CLOSEST POSSIBLE ASSOCIATION WITH LOME MEMBERS. IT PARTICULARLY WANTS LOME PREFERENTIAL ARRANGEMENTS. BUT IT ALSO WANTS THE BEST OF BOTH WORLDS BY THEN SEEKING BILATERAL AGREEMENTS TO COVER THOSE AREAS NOT COVERED IN "LOME MINUS." [] ARGUED THAT SOUTH AFRICA REMAINS "UNREALISTICALLY AMBITIOUS" AS TO WHAT IT MIGHT GET FROM LOME. SOUTH AFRICANS BELIEVE THEY ARE BELOVED BY ALL AND WILL GET MORE THAN IN FACT WILL BE THE CASE. [] DID NOTE THAT THE PRESENCE OF SADC AT THE BERLIN CONFERENCE WAS A POSITIVE SIGN.

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19. (C) MOZAMBIQUE: THE EUROPEANS WERE GLAD THAT UNAMOBZ HAD PROLONGED ITS STAY, AT LEAST FOR THE SHORT WHILE NECESSARY TO SEE THE COUNTRY THROUGH THE DEMOCRATIZATION AND REFORM PROCESS. []

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20. (C) ANGOLA: [] NOTED THAT THERE WAS MUCH CONFUSION OVER WHAT THE SITUATION REALLY IS IN ANGOLA, ESPECIALLY CONCERNING SAVIMBI. [] SAID THAT WITHOUT SAVIMBI, UNITA WOULD BE UNTENABLE. [] NAD WANTED TO SEND RELIEF OPERATION AIRCRAFT, OF THE TYPE USED IN BOSNIA, TO ANGOLA, BUT DESISTED BECAUSE IT FELT THAT IT COULD NOT OBTAIN APPROPRIATE PARLIAMENTARY APPROVAL. [] [] SAID HAT THE ANGOLANS WERE NOW DOWNPLAYING THE DIFFERENCES BETWEEN THE GOVERNMENT AND UNITA'S POSITIONS. HE FELT THIS WAS THE PROPER APPROACH TO TAKE.

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21. (C) GENERAL: MOOSE SAID THE U.S. VIEWS SOUTHERN AFRICA AS THE MOST PROMISING PART OF THE CONTINENT. THE U.S. IS PURSUING ITS OWN SOUTHERN AFRICAN INITIATIVE. WE

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HOPE TO BUILD ON THE REMOVAL OF TARIFF AND NON-TARIFF
BARRIERS. HE NOTED, HOWEVER, THAT THE BERLIN CONFERENCE

WENT WELL BEYOND OUR EFFORTS. THERE ARE GROWING SPLIS
BETWEEN THE PREFERENTIAL TRADE AREA (PTA) AND SADC; THIS
IS OF CONCERN TO US. [] INTERJECTED THAT THE INFLUENCE
OF BOTSWANA ON THE PTA/SADC DEBATE IS NOT HELPFUL AND
DISPROPORTIONATE TO BOTSWANA'S IMPORTANCE. THE U.S. IS
ALSO LOOKING AT THE ISSUE OF HOW TO TREAT SOUTH AFRICA IN
THE DEVELOPMENT CONTEXT. SOUTH AFRICA HAS UNREASONABLE
EXPECTATIONS CONCERNING THE AVAILABILITY OF FOREIGN AID.
THE U.S. WILL TRY TO TAP ADDITIONAL PRIVATE SECTOR
ASSISTANCE.

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EAST AFRICA

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22. (C) SUDAN: MOOSE REVIEWED OUR THREE AREAS OF
CONCERN: HUMAN RIGHTS, SUPPORT FOR TERRORISTS AND THE WAR
IN THE SOUTH. SHINN ELABORATED ON SUDAN'S SUPPORT FOR
TERRORISM, NOTING THAT NO ONE SHOULD BE FOOLED BY SUDAN'S
TURNOVER OF CARLOS TO THE FRENCH GOVERNMENT. IF SUDAN HAD
NOT TAKEN THIS ACTION, IT WOULD HAVE BEEN EMBARRASSED
PUBLICLY. ([] SITTING DIRECTLY ACROSS FROM
SHINN, REMAINED SILENT.) [] REPLIED THAT HE SHARES OUR
CONCERN ABOUT SUDAN. THERE HAVE BEEN A LOT OF DEMARCHES
WITH NO VISIBLE IMPROVEMENT. THE IGADD PEACE PROCESS IS
THE ONLY SHOW IN TOWN, BUT IT IS NOT ACCOMPLISHING MUCH.
THE SPLIT BETWEEN THE SPLA AND CREATION OF SSIM HAVE MADE
THINGS WORSE. CHINA WILL VETO ANY UN RESOLUTION CRITICAL
OF SUDAN. EVEN SOME AFRICANS WILL OPPOSE SUCH A
STATEMENT. AN INTERNATIONAL ARMS EMBARGO WOULD HAVE NO
REAL IMPACT, EVEN IF IT WERE APPROVED BY THE UN.

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23. (C) [] SUGGESTED THAT THE SUDANESE MAY LISTEN TO
FELLOW ISLAMIC FUNDAMENTALISTS, BUT PROBABLY NOT TO
EUROPEANS. [] ARGUED THAT ISLAMIC
FUNDAMENTALISM AND THE MISUSE OF ISLAMIC LAW ARE MAKING
THE SITUATION IN SUDAN WORSE. HE SAID THE AREA FOR
MANEUVER WITH SUDAN IS LIMITED. GANNES NOTED THAT THE EU
CHIEFS OF MISSION IN KHARTOUM WILL CONTINUE TO MEET AND
DISCUSS POSSIBLE JOINT ACTION. []

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24. (C) SOMALIA: [REDACTED] SAID IT WAS THEIR BELIEF THAT THE ITALIANS PLANNED TO PARTICIPATE IN THE FINAL DEPARTURE OF UNOSOM FROM SOMALIA WITH OR WITHOUT AMERICAN PARTICIPATION. MOOSE NOTED THAT WE UNDERSTOOD ITALIAN INVOLVEMENT WAS CONTINGENT ON AN AMERICAN LEAD. GANNS ADDED THAT THE UN HAS ASKED THE FRG FOR COMMERCIAL TRANSPORT CAPACITY, BUT HAS NOT YET SPECIFIED WHAT IS NEEDED.

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25. (C) [REDACTED] SAID POLITICAL RECONCILIATION IN SOMALIA IS ESSENTIAL. HE NOTED THAT THE ETHIOPIANS AND ERITREANS ARE FAIRLY OPTIMISTIC ABOUT THE FUTURE. BOTH COUNTRIES SUPPORT AIDED BECAUSE THEY DESPERATELY WANT A STATE, ANY STATE. ONCE UNOSOM DEPARTS, HE WORRIED ABOUT THE FUTURE OF INTERNATIONAL ACTIVITY IN THE COUNTRY. MOOSE RESPONDED THAT WE MUST CONTINUE TO STAY ENGAGED AFTER UNOSOM LEAVES. HE ALSO WARNED THAT IT IS TOO SOON TO JUMP ON THE AIDED BANDWAGON; HIS SUPPORT IS NOT BROAD BASED. SHINN NOTED THAT ETHIOPIA HAD ASKED THE US TO GIVE "QUALIFIED" SUPPORT TO AIDED AND SPELLED OUT THE USAID ACTIVITIES WHICH WILL CONTINUE, SECURITY PERMITTING, AFTER UNOSOM HAS LEFT.

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CENTRAL AFRICA

26. (C) RWANDA; BOTH SIDES AGREED THAT SECURITY IN THE CAMPS IS A MAJOR ISSUE AND WITHOUT RESOLUTION COULD GET OUT OF CONTROL. BOTH RECOGNIZED THE NEED FOR AN INTERNATIONAL TRIBUNAL AND THE URGENCY WITH WHICH IT

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SHOULD BE ESTABLISHED. [REDACTED] SAID A MAJOR PROBLEM IS HOW TO HELP ZAIRE WITH THE REFUGEES WITHOUT SUPPORTING MOBUTU IN ZAIRE. HE STATED THAT THE UN IS NOT GIVING SECURITY IN THE CAMPS SERIOUS ATTENTION AND IS HANDING OUT POLICE CONTRACTS FOR THIS SECURITY TOO LIGHTLY. ABSENCE OF THE

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RULE OF LAW AND HINDRANCES TO EFFORTS TO ESTABLISH A
BROAD-BASED GOVERNMENT WERE ALSO BIG PROBLEMS.

27. (C) [REDACTED] MADE THE POINT THAT STRAIGHTENING
OUT LAND TENURE AND OWNERSHIP ALSO NEEDS A SOLUTION.

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[REDACTED]
[REDACTED] ADDED THAT A NEUTRAL AND RESPECTED AFRICAN
MEDIATOR SHOULD BE ASKED TO HELP THE RWANDANS TO GET

TOGETHER AND ESTABLISH A PLURALIST SYSTEM. HE STRESSED
THAT PRIVATE CONTRACTS FOR CAMP SECURITY ARE NOT AN
ACCEPTABLE OPTION BECAUSE IT WOULD BE INTERPRETED AS A
FAILURE OF EFFORTS BY THE INTERNATIONAL COMMUNITY, AT
LEAST BY THE FRENCH PUBLIC.

28. (C) ZAIRE: THE EU THOUGHT IT IMPORTANT TO SUPPORT
PRIME MINISTER KENGO'S EFFORTS TO IMPROVE ZAIRE'S ECONOMY
AND ZAIRE THROUGH THE TRANSITION PROCESS TO ELECTIONS.
THE EU SIDE SAID THERE WAS NO LONGER A COMMON POLICY ON
VISAS, AND THAT MEMBER STATES ARE HANDLING ZAIRE VISA
REQUESTS ON AN INDIVIDUAL, CASE-BY-CASE BASIS. [REDACTED]

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WEST AFRICA

29. (C) NIGERIA: THE EU CALLED FOR SOLIDARITY ON THE
VISA ISSUE AND AN EMBARGO ON MILITARY SUPPLIES. GANNS
SAID THAT THE ARMS ISSUE IS CAUSING COMMERCIAL PROBLEMS IN
GERMANY. GANNS BELIEVED THAT A CONSTITUTIONAL CONFERENCE
IN NIGERIA WOULD BE HELPFUL.

30. (C) LIBERIA: THE DISCUSSION CENTERED ON THE
CONSEQUENCES TO THE REGION OF A CONTINUED REFUGEE PRESENCE
IN NEIGHBORING COUNTRIES, ESPECIALLY COTE D'IVOIRE. THE
EU SIDE EXPRESSED HOPE FOR RAWLINGS' EFFORTS TOWARDS A

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SOLUTION AND A TROOP PULL-OUT BY THE END OF THE YEAR.

31. (C) GAMBIA: BOTH SIDES WERE PLEASED THAT THE EU AND U.S. HAD SHOWN SOLIDARITY DURING GAMBIA'S COUP.

COMMENT

32. (C) THE MEETING PROVIDED AND EXCELLENT FRAMEWORK FOR ANOTHER FACE TO FACE MEETING ON REGIONAL AND COUNTRY SPECIFIC ISSUES. CONCERNS OF BOTH SIDES WERE IDENTIFIED. THE SPECIFIC PROBLEMS THE U.S. SOUGHT TO UNDERLINE -- THE
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ADB, GHAI AND CONFLICT RESOLUTION -- WERE FULLY EXPLAINED

TO THE TROIKA. IT WAS CLEAR THAT THE EU SIDE MAINTAINED DIFFERENCES WITH THE U.S. ON THE ISSUE OF CAMP SECURITY AND ZAIRE, BUT DISCUSSION ON THE ADB AND CONFLICT RESOLUTION PRODUCED CONSIDERABLE AGREEMENT. SUBSEQUENTLY, THE EU INTERLOCUTORS PRAISED A/S MOOSE AND HIS EAMS PREPARATION AND APPROACH, WHICH THEY SAID HAD MADE THIS MEETING PARTICULARLY EXHAUSTIVE.

33. MINIMIZED CONSIDERED. TALBOTT

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